

**To:** Christopher McAlear[cmcalear@blm.gov]  
**Cc:** Nikki Moore[nhaskett@blm.gov]; Sally Butts[sbutts@blm.gov]  
**From:** Hawks, Robin  
**Sent:** 2017-12-28T09:41:12-05:00  
**Importance:** Normal  
**Subject:** Fwd: updated priority planning list RE: EO13792 on monuments  
**Received:** 2017-12-28T09:41:24-05:00  
[Final Draft NM Planning Priority List 12 22 2017.pdf](#)  
[Final Draft NM Planning Priority List 12 22 2017.docx](#)  
[Summary Final Draft NM Planning Priority List 12 22 2017.xlsx](#)  
[Summary Final Draft NM Planning Priority List 12 22 2017.pdf](#)

Hi Chris,

This is due to the front office by tomorrow in preparation for the briefing on January 3rd. Nikki has signed off and I think it looks fine. If you would like to review before I send it off, just let me know.

Thanks, Robin

Robin D. Hawks, Ph.D.  
Senior Advisor  
National Conservation Lands and Community Partnerships  
Bureau of Land Management  
Desk Phone: 202 912 7177  
Cell Phone: 202 713 8141  
[rhawks@blm.gov](mailto:rhawks@blm.gov)

----- Forwarded message -----

**From:** Butts, Sally <[sbutts@blm.gov](mailto:sbutts@blm.gov)>  
**Date:** Sat, Dec 23, 2017 at 2:05 PM  
**Subject:** updated priority planning list RE: EO13792 on monuments  
**To:** Christopher McAlear <[cmcalear@blm.gov](mailto:cmcalear@blm.gov)>, "Hawks, Robin" <[rhawks@blm.gov](mailto:rhawks@blm.gov)>, "Haskett, Nikki" <[nhaskett@blm.gov](mailto:nhaskett@blm.gov)>, Kristin Bail <[kbail@blm.gov](mailto:kbail@blm.gov)>  
**Cc:** "Fisher, Timothy" <[tjfisher@blm.gov](mailto:tjfisher@blm.gov)>, Rachel Wootton <[rwootton@blm.gov](mailto:rwootton@blm.gov)>, Britta Nelson <[bknelson@blm.gov](mailto:bknelson@blm.gov)>

Hi All:

We made a few updates yesterday to the priority list (long version and one-page overview) for planning responsive to Executive Order 13792 on national monuments.

I included the word and excel docs. I checked and they should print out correctly, but just in case, I included pdfs of each too.

Thanks Kristin for sharing with WO200 folks as you wish.

(Tim, Rachel, and Nikki - you have access to the google docs if changes need to be made to these but be sure to check printer settings when re-converting to word and excel).

Happy Holidays, Sally

--

Sally R. Butts, J.D., Acting Division Chief

National Conservation Lands

Bureau of Land Management

20 M St. SE, Washington, DC 20003

Office 202-912-7170; Cell 202-695-5889; Fax 202-245-0050; [sbutts@blm.gov](mailto:sbutts@blm.gov)

BLM National Monument Priority List for Planning Related to Executive Order 13792							
Priority	National Monument/State	Existing Land Use Plan	Current Planning Status	Action	Addresses E.O. 13792	Addresses S.O. 3356 Planning Recommendations	Funding Request
Highest	Bears Ears, UT	Monticello RMP, 2008.	NOI drafted	Revision	X	X	Pending UT Estimate
	Grand Staircase-Escalante, UT	GSENM MMP, 1999	NOI drafted	1 EIS, 4 RODS	X	X	Pending UT Estimate
High	Cascade-Siskiyou, OR	CSNM RMP, 2008 Soda Mountain Wilderness Stewardship Plan, 2012	Implementation	Review Plan	X	X	
	Gold Butte, NV	Las Vegas RMP, 1998.	A supplement to the S.N.V D.O. DEIS and GBNM. A NOI was initiated. Scoping has not been initiated.	RMP	X	X	
	Organ Mountains-Desert Peaks, NM	Mimbres RMP, 1993	In pre-planning stages, awaiting Notice of Intent to be published.	RMP	X	X	
	Rio Grande del Norte, NM	Taos RMP, 2012	The RMP is currently being amended in an EA to address Monument management.	RMP	X	X	
Med	Sand to Snow, CA	Preparing NOI to begin scoping.	The BLM and US Forest Service have initiated planning.	RMP	X	X	
	Upper Missouri River Breaks, MT	Upper Missouri River Breaks RMP, 2008	BLM implementing current plan	Amendment	X	X	
	Browns Canyon, CO	Currently managed under the Royal Gorge Field Office RMP, 1996.	An independent joint BLM/USFS RMP is being prepared for BCNM. RMP currently in AMS phase and USFS Assessment	Revision		X	
	Basin and Range, NV	Ely RMP, 2008.	Amendment to the RMP. A scoping report has been prepared.	Supplement	X	X	
	Mojave Trails, CA	California Desert Conservation Area Plan of 1980, as amended.	In pre-planning stages, awaiting Notice of Intent to be published.	RMP	X	X	
	Berryessa Snow Mountain, CA	2006 Ukiah Field Office RMP	BLM implementing current plan	Amendment	X	X	
	Carrizo Plain, CA	Carrizo Plain NM RMP, 2010	BLM implementing current plan	Access	X	X	
	Canyons of the Ancients, CO	Canyons of the Ancients RMP, 2010	BLM implementing current plan	Develop Destination Strategy for backcountry	X	X	
	California Coastal, CA	California Coastal National Monument Resource Management Plan (RMP), 2005	RMP is being amended to address additions to the Monument. A NOI prepared to start scoping for the Cotoni-Coast Dairies unit.	Amendment		X	
	San Juan Islands, WA	No RMP addressing these lands.	Currently developing alternatives for a monument RMP	RMP		X	
	Fort Ord, CA	Hollister FO RMP for the Southern Diablo Mountain Range and Central Coast of California, 2007.	BLM implementing current plan	Amendment		X	
	Agua Fria, AZ	Agua Fria National Monument RMP, 2010	BLM implementing current plan	RMP Review		X	
	Pompey's Pillar, MT	Pompey's Pillar RMP, 2015	BLM implementing current plan	Conservation Easement			
	Grand Canyon-Parashant, AZ	BLM/NPS GCP RMP General Management Plan, 2008.	BLM implementing current plan	Update hunter guide Special Recreation Permit EA	X		

Low	Vermilion Cliffs, AZ	Vermilion Cliffs National Monument RMP, 2008	BLM implementing current plan	Project work	X		
	Craters of the Moon, ID	The ROD for the Craters Amendment was signed in July 2017.	The BLM will begin implementation plan	Access work	X		
	Ironwood Forest, AZ	Ironwood Forest NM RMP, 2013	BLM implementing current plan	None	X		
	Sonoran Desert, AZ	Sonoran Desert NM RMP, 2012	Released a proposed RMP Amendment and Final EIS for recreational target shooting 10/20/2017.	Final EIS	X		
	Kasha-Katuwe Tent Rocks, NM	Kasha-Katuwe Tent Rocks NM RMP (2007)	BLM implementing current plan	None			
	Prehistoric Trackways, NM	Prehistoric Trackways RMP, 2015	BLM implementing current plan	None			
	Santa Rosa and San Jacinto Mountains, CA	Santa Rosa and San Jacinto Mountains National Monument Management Plan, 2004	BLM implementing current plan	None			

## **BLM National Monuments - Priority Plans**

12/21/17

**The following outlines the BLMs priority approach to address any planning required in response to Presidential actions resulting from the Secretary's December 5th, 2017 *Revised Final Report Summarizing Findings of the Review of Designations Under the Antiquities Act* (Final Report).**

### **Introduction**

The BLM manages 27 National Monuments. Santa Rosa and San Jacinto Mountains and Prehistoric Trackways are designated by Congress and the other 25 are designated by Presidential Proclamation through the Antiquities Act. Fourteen National Monuments have existing Resource Management Plans (RMPs), four require RMP updates to address monument management, and nine monuments are currently in some phase of a planning amendment process.

### **Executive Order 13792**

Executive Order 13792, "Presidential Executive Order on the Review of Designations Under the Antiquities Act," dated April 26, 2017, (Order or E.O. 13792) directed the Secretary to conduct a review of certain Presidential designations made under the Act, to determine if the designations conformed to the policies set forth in the Order. The Order instructed that two reports summarizing the review be provided:

- a. an Interim Report within 45 days, addressing the Bears Ears National Monument established by Proclamation No. 9558, dated December 28, 2016, and "other such designations as the Secretary determines to be appropriate for inclusion"; and
- b. a Final Report within 120 days, summarizing the findings of the review for all other monument designations covered by the Order.

The Interim Report was issued on June 10, 2017.

### **Presidential Proclamations Modifying the Grand Staircase-Escalante and Bears Ears National Monuments**

On December 4th the President issued the Presidential Proclamation Modifying the Grand Staircase-Escalante National Monument and the Presidential Proclamation Modifying the Bears Ears National Monument.

- The Proclamation Modifying the Grand Staircase-Escalante National modified the boundaries of the 1.7 million acres of Federal lands to 3 units: the Grand Staircase, Kaiparowits, and Escalante Canyons units of the monument (1,003,863 acres).
- The Proclamation Modifying the Bears Ears National Monument modified the boundaries of the 1.35 million acres of Federal lands to 2 units: the Shash Jáa area and the Indian Creek area; and excluded from its designation and reservation approximately 1,150,860 acres.

**Secretary's December 5th, 2017 Final Report**

On December 5th, in accordance with the Order, Secretary Zinke released the Final Report with results and recommendations for several monuments. The Final Report included:

- A concern for “landscape level designations” on BLM-managed lands becoming overlain by a more restrictive management regime, which “has the effect of narrowing the range of uses and limiting BLM's multiple-use mission.” Absent specific assurances, traditional uses of the land (grazing, timber production, mining, fishing, hunting, recreation, and other cultural uses) “are unnecessarily restricted and especially harm rural communities in western states given that these towns have historically benefited and been economically sustained by grazing, mining, and timber production on nearby public lands, narrowing the range of uses and limiting BLM's multiple-use mission.”
- A statement that DOI has plans to undertake a review of existing monument management plans and update them to be consistent with public access, infrastructure, traditional use, tribal cultural use, and hunting and fishing rights.
- Recommendations to modify the boundaries and/or management plans for Cascade-Siskiyou, Gold Butte (GBNM), Organ Mountains-Desert Peaks (OMDPNM) and Rio Grande del Norte (RDGNNM) National Monuments, in addition to the Bears Ears (BENM) and Grand Staircase-Escalante National Monuments.
- Recommendations for congressional action to establish tribal co-management for designated cultural areas within BENM, GBNM, OMDPNM, and RGDNNM.

**Secretarial Order 3356**

On September 15, 2017, Secretarial Order 3356 was issued which directs the BLM to “amend National Monument Management Plans to include or expand hunting, recreational shooting, and fishing opportunities to the extent practicable under the law.” The BLM is developing an action plan to identify recommendations to amend or develop National Monument Management Plans to expand opportunities; and to identify potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments.

The action plan established priorities to implement Secretarial Order 3356 Section 4b(1) of by identifying (1) National Monument Management Plans that could be developed or amended to include or expand opportunities; and (2) potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments. For the S.O. 3356 action plan, high priority was given to National Monuments with current planning efforts underway and those with a planning-related restriction recommended for assessment. Medium priority was given to National Monuments currently with no plans in place or needs a plan amendment. Low priority was given to implementation actions

which expand hunting, recreational shooting, and fishing; to those with restrictions with no recommendation for assessment; and those with restrictions regulated and enacted by the States.

**Priority List for Executive Order 13792 and Secretarial Order 3356**

In order to best respond to the recent Proclamations, recommendations from the Final Report, as well as expand recreational access, planning needs for national monuments were put in priority order. Priorities were based on the following:

- Highest Priority: National Monuments designated by Presidential Proclamation and where Presidential actions have occurred since the Secretary's 12/5/17 Final Report was released.
- High Priority: National Monuments designated by Presidential Proclamation, and where recommendations were identified in the Secretary's 12/5/17 Final Report, but no subsequent Presidential action has occurred.
- Medium Priority: National Monuments not identified in in the Secretary's 12/5/17 Final Report, but identified as a high priority for increasing recreational access under S.O. 3356.
- Low Priority: National Monuments not identified in the Secretary's 12/5/17 Final Report, not included in the E.O. 13792 review, or with no restrictions on fishing, hunting or recreational shooting.

Based on the criteria, the following table shows the monuments in priority order for planning purposes, including the monument name, current planning status, the relevant recommendations identified in the Secretary's 12/5/17 Final Report, and options to address the recommendations.

## BLM National Monuments - Priority Plans

12/21/17

BLM National Monument Priority List					
National Monument and State	Existing Land Use Plan	Current Planning Status	Recommendations in Final Report	Action	Rationale for Priority List
<b>Highest Priority</b>					
Bears Ears, Utah	Monticello RMP, 2008.	NOI drafted	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Initiate plan revision for Indian Creek Unit, then for Shash Jaa Unit with USFS. Prepare Monument Advisory Council charters. Prioritize infrastructure projects.	Designated area was adjusted by Presidential Proclamation on 12/4/17.  Highest priority, no Monument Plan in place and the age of the existing RMP.
Grand Staircase Escalante, Utah	GSENM MMP, 1999	NOI drafted  Currently a NOA for the GSENM DRMP A/DEIS (livestock grazing amendment) is also routing in DTS.	Decrease in actual cattle from restrictions, limited motorized vehicle use, areas in GSENM contain several billion tons of coal, only NM with no public input.  Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Four new plans for Grand Staircase, Kaiparowits, Escalante Canyons Units, and lands previously in GSENM. Single EIS, 4 RODS.	The designated area was adjusted by Presidential Proclamation on 12/4/17 creating non NM public lands subject to different authorities and policies than those identified in the current RMP.



## BLM National Monuments - Priority Plans

12/21/17

High Priority					
<b>Cascade Siskiyou, Oregon</b>	CSNM RMP, 2008  Soda Mountain Wilderness Stewardship Plan, 2012	The BLM is implementing the current plans.	Motorized transportation off roads prohibited in original designation. Expansion only allows for off roads in limited cases and after transportation management plan is completed. Plan not yet initiated. Due to poor maintenance, remaining usable roads in often unsuitable for use.  Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Conduct an assessment on issues related to private lands, rec shooting, and the inclusion of O&C lands for commercial timber harvest within the monument boundary to determine best methods to proceed.  Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.	Identified in the Secretary's 12/5/17 Final Report, recommending boundary amendment through proclamation. This would create non NM public lands subject to different authorities and policies than identified in the current RMP.
<b>Gold Butte, Nevada</b>	Las Vegas RMP, 1998.	A supplement to the <i>S.NV D.O. DEIS and GBNM</i> . A NOI was initiated. Scoping has not been initiated.	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.  The Final Report recommends congressional action to establish tribal co management for designated cultural areas within GBNM.	Coordinate with tribal governments, including determining tribal management priorities.	Specific Secretarial recommendation in the 12/5/17 Final Report, including recommending boundary amendment through proclamation. There is no Monument Plan in place and the current RMP is nearly 20 years old and does not

					address monument management according to applicable authorities and policy.
<b>Organ Mountains Desert Peaks, New Mexico</b>	Mimbres RMP, 1993	In pre planning stages, awaiting Notice of Intent to be published.	<p>Border security is a concern resulting from the designation, as the Proclamation restricts motorized transportation close to the border.</p> <p>Remoteness and topography of the Potrillos Mountain Complex lends itself to a drug smuggling route and needs to be monitored.</p> <p>Potrillos Mountain Complex also encompasses the Mesilla groundwater basin which has an unknown potential to address future water needs, recharge, salinity control, and storage.</p> <p>Designation could prevent access to parts of allotments. Vegetative management and other maintenance work could be restricted and further degrade the ability for ranchers to run cattle.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal</p>	Prepare monument management plan for the OMDPNM.	<p>Specific Secretarial recommendation in the 12/5/17 Final Report includes a congressional action to establish tribal co management for designated cultural areas.</p> <p>The current RMP is 28 years old and does not address monument management according to applicable authorities and policies.</p>

			cultural use; and hunting and fishing rights.		
<b>Rio Grande del Norte, New Mexico</b>	Taos RMP, 2012	The RMP is currently being amended in an EA to address Monument management.	<p>Lack of access to roads due to monument restrictions has left many grazing permittees choosing not to renew permits.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.</p>	Prepare monument management plan for RGNNM, and address key access, infrastructure, BMP's, and habitat needs to improve hunting and fishing opportunities.	<p>Specific Secretarial recommendation in the 12/5/17 Final Report includes a congressional action to establish tribal co management for designated cultural areas.</p> <p>An amendment to the RMP required; the current RMP does not address monument management according to applicable authorities and policy.</p>
<b>Medium Priority</b>					
<b>Sand to Snow, California</b>	BLM is preparing a NOI to begin scoping.	The BLM and US Forest Service have initiated planning.	Reviewed but not in Final Report.	Consider requirements of S.O. 3356 when developing the Monument Management Plan, including considering how recreational shooting activities could occur within the Monument and use of best	Secretary reviewed with a recommendation for no further changes under the E.O. on 8/6/17. No current plan in place to address monument management according to applicable authorities and policies. Planning

				management practices to reduce impacts.	provides an opportunity to address recreational access under S.O. 3356.
<b>Upper Missouri River Breaks, Montana</b>	Upper Missouri River Breaks RMP, 2008	BLM implementing current plan	Reviewed but not in Final Report.	Plan amendment to improve and enhance access, hunting and fishing opportunities. Improve roads, parking, trailheads, interpretive kiosks, and supportive facilities to provide access routes for hunting, fishing, and recreation.	Secretary reviewed and made recommendation for no further changes under the E.O. on 8/2/17.  A plan amendment provides an opportunity to address recreational access under S.O. 3356.
<b>Browns Canyon, Colorado</b>	Currently managed under the Royal Gorge Field Office RMP, 1996.	An independent joint BLM/USFS RMP is being prepared for BCNM. RMP currently in AMS phase and USFS Assessment	Reviewed but not in Final Report.	Revise the 2001 Arkansas River Recreation Management Plan to manage commercial visitor use and access. Repair trails, install additional wayfinding signs, and install horse specific infrastructure (hitching posts), to improve visitor access.	There is no current plan in place to address monument management according to applicable authorities and policies. This present a planning opportunity to increase recreational access under S.O. 3356.

<b>Basin and Range, Nevada</b>	Ely RMP, 2008.	Amendment to the RMP. A scoping report has been prepared.	Reviewed but not in Final Report.	Actions to enhance access would include completing route inventory and route designation, and maintaining designated routes.	No Amendment in place to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.
<b>Mojave Trails, California</b>	California Desert Conservation Area Plan of 1980, as amended.	In pre planning stages, awaiting Notice of Intent to be published.	Reviewed but not in Final Report.	A Monument Plan will be prepared, pending the outcome of the national monument review under Executive Order 13792. Consider the requirements of S.O. 3356	No monument plan in place to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.
<b>Berryessa Snow Mountain, California</b>	2006 Ukiah Field Office RMP		Reviewed but not in Final Report.	An RMP amendment will be prepared pending the outcome of the national monument review under Executive Order 13792. Consider the requirements of S.O. 3356. Develop a travel management plan that considers the access	Amendment or Monument Plan needed to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.

				needs of sportsmen. Renew MOU with CDFW	
<b>Carrizo Plain, California</b>	Carrizo Plain National Monument RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Continue to collaborate with CDFW to maintain access.	Current plan in place an amendment may increase limited recreational access under S.O. 3356.
<b>Canyons of the Ancients, Colorado</b>	Canyons of the Ancients RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Develop <i>Destination Strategy</i> to provide safe access in the front and backcountry	Secretary reviewed and made recommendation for no further changes under the E.O. on 7/21/17.  Plan amendment may increase only limited recreational access under S.O. 3356.
<b>California Coastal National Monument</b>	California Coastal National Monument Resource Management Plan (RMP), 2005	RMP is being amended to address additions to the Monument. A NOI prepared to start scoping for the Cotoni Coast Dairies unit.	Not Reviewed under E.O. 13792	Address access and hunting and fishing opportunities in the Cotoni Coast Dairies unit in the RMP amendment.	Plan amendment may increase limited recreational access under S.O. 3356.

<b>San Juan Islands, Washington</b>	No RMP addressing these lands.	Currently developing alternatives for a monument RMP	Not Reviewed under E.O. 13792 No access restrictions identified.		No Monument Plan in place to address monument management according to applicable authorities and policies. A planning opportunity to provide limited recreational access under S.O. 3356.
<b>Fort Ord, California</b>	Hollister FO RMP for the Southern Diablo Mountain Range and Central Coast of California, 2007.	BLM implementing current plan	Not Reviewed under E.O. 13792	Amend plan for future recreational shooting opportunities once live munitions and explosives have been removed.	Plan amendment may increase limited recreational access under S.O. 3356.
<b>Agua Fria, Arizona</b>	Agua Fria National Monument RMP, 2010	BLM implementing current plan	Not Reviewed under E.O. 13792	Conduct RMP assessment for potential plan amendment to consider how recreational shooting activities could occur within the Monument	Plan amendment may increase limited recreational access under S.O. 3356.
<b>Pompey's Pillar, Montana</b>	Pompey's Pillar RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Address conservation easement with adjacent landowner to provide	An easement will minimally increase

				additional trail access connections to the Yellowstone River and other BLM lands and a nearby fishing access point (Bundy Bridge).	recreational access under S.O. 3356.
<b>Low Priority</b>					
<b>Grand Canyon Parashant, Arizona</b>	BLM/NPS GCP RMP General Management Plan, 2008.	BLM implementing current plan	Reviewed but not in Final Report. No access restrictions identified.	Update hunter guide Special Recreation Permit EA. Improve Road Canyon (101) and Pocum Wash (1007) roads during the 2018 winter.	Secretary reviewed and made recommendation for no further changes under the E.O. on 8/4/17.  Currently no restrictions on fishing, hunting or recreational shooting.
<b>Vermilion Cliffs, Arizona</b>	Vermilion Cliffs National Monument RMP, 2008	BLM implementing current plan	Reviewed but not in Final Report. No access restrictions identified.	Complete redevelopment of four wildlife water catchments on the Paria Plateau with Arizona Game & Fish Department	Pending further E.O. review.  Currently the monument has no restrictions on fishing, hunting or recreational shooting.



<b>Craters of the Moon, Idaho</b>	The ROD for the Craters Amendment was signed in July 2017.	The BLM will begin implementation plan	Reviewed but not in Final Report. No access restrictions identified.	Improve roads, trailheads, parking, interpretive kiosks, and supported facilities to provide access	Secretary reviewed and made recommendation for no further changes under the E.O. on 7/12/17, currently no restrictions on fishing, hunting or recreational shooting. Recent Amendment.
<b>Ironwood Forest, Arizona</b>	Ironwood Forest National Monument RMP, 2013	BLM implementing current plan	Reviewed but not in Final Report.	Educational outreach expansion began two years ago and continues to include access presentations at the Desert Bighorn Sheep	Current plan in place an amendment may increase limited recreational access under S.O. 3356.
<b>Sonoran Desert, Arizona</b>	Sonoran Desert National Monument RMP, 2012	Released a proposed RMP Amendment and Final EIS for recreational target shooting 10/20/2017.	Reviewed but not in Final Report.	Develop 3 new rec areas.	Recent RMP amendment

<b>Kasha Katuwe Tent Rocks, New Mexico</b>	Kasha Katuwe Tent Rocks NM RMP (2007)	BLM implementing current plan	Not Reviewed under E.O. 13792	Maintain roads, routes and trails for recreation. Expand recreational opportunities such as opening newly acquired horse stables.	Plan amendment may address limited increase to recreational access under S.O. 3356.
<b>Prehistoric Trackways, New Mexico</b>	Prehistoric Trackways RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Roads, routes, and trails will be maintained to continue to provide recreational access.	Plan amendment may increase limited recreational access under S.O. 3356.  Congressionally Designated.
<b>Santa Rosa and San Jacinto Mountains, California</b>	Santa Rosa and San Jacinto Mountains National Monument Management Plan, 2004	BLM implementing current plan	Not Reviewed under E.O. 13792	Continue to manage in accordance with California Department of Fish and Wildlife hunting prohibition.	Plan amendment may increase limited recreational access under S.O. 3356.  Congressionally Designated.

## BLM National Monuments - Priority Plans

12/21/17

**The following outlines the BLMs priority approach to address any planning required in response to Presidential actions resulting from the Secretary's December 5th, 2017 *Revised Final Report Summarizing Findings of the Review of Designations Under the Antiquities Act* (Final Report).**

### **Introduction**

The BLM manages 27 National Monuments. Santa Rosa and San Jacinto Mountains and Prehistoric Trackways are designated by Congress and the other 25 are designated by Presidential Proclamation through the Antiquities Act. Fourteen National Monuments have existing Resource Management Plans (RMPs), four require RMP updates to address monument management, and nine monuments are currently in some phase of a planning amendment process.

### **Executive Order 13792**

Executive Order 13792, "Presidential Executive Order on the Review of Designations Under the Antiquities Act," dated April 26, 2017, (Order or E.O. 13792) directed the Secretary to conduct a review of certain Presidential designations made under the Act, to determine if the designations conformed to the policies set forth in the Order. The Order instructed that two reports summarizing the review be provided:

- a. an Interim Report within 45 days, addressing the Bears Ears National Monument established by Proclamation No. 9558, dated December 28, 2016, and "other such designations as the Secretary determines to be appropriate for inclusion"; and
- b. a Final Report within 120 days, summarizing the findings of the review for all other monument designations covered by the Order.

The Interim Report was issued on June 10, 2017.

### **Presidential Proclamations Modifying the Grand Staircase-Escalante and Bears Ears National Monuments**

On December 4th the President issued the Presidential Proclamation Modifying the Grand Staircase-Escalante National Monument and the Presidential Proclamation Modifying the Bears Ears National Monument.

- The Proclamation Modifying the Grand Staircase-Escalante National modified the boundaries of the 1.7 million acres of Federal lands to 3 units: the Grand Staircase, Kaiparowits, and Escalante Canyons units of the monument (1,003,863 acres).
- The Proclamation Modifying the Bears Ears National Monument modified the boundaries of the 1.35 million acres of Federal lands to 2 units: the Shash Jáa area and the Indian Creek area; and excluded from its designation and reservation approximately 1,150,860 acres.

**Secretary's December 5th, 2017 Final Report**

On December 5th, in accordance with the Order, Secretary Zinke released the Final Report with results and recommendations for several monuments. The Final Report included:

- A concern for “landscape level designations” on BLM-managed lands becoming overlain by a more restrictive management regime, which “has the effect of narrowing the range of uses and limiting BLM's multiple-use mission.” Absent specific assurances, traditional uses of the land (grazing, timber production, mining, fishing, hunting, recreation, and other cultural uses) “are unnecessarily restricted and especially harm rural communities in western states given that these towns have historically benefited and been economically sustained by grazing, mining, and timber production on nearby public lands, narrowing the range of uses and limiting BLM's multiple-use mission.”
- A statement that DOI has plans to undertake a review of existing monument management plans and update them to be consistent with public access, infrastructure, traditional use, tribal cultural use, and hunting and fishing rights.
- Recommendations to modify the boundaries and/or management plans for Cascade-Siskiyou, Gold Butte (GBNM), Organ Mountains-Desert Peaks (OMDPNM) and Rio Grande del Norte (RDGNNM) National Monuments, in addition to the Bears Ears (BENM) and Grand Staircase-Escalante National Monuments.
- Recommendations for congressional action to establish tribal co-management for designated cultural areas within BENM, GBNM, OMDPNM, and RGDNNM.

**Secretarial Order 3356**

On September 15, 2017, Secretarial Order 3356 was issued which directs the BLM to “amend National Monument Management Plans to include or expand hunting, recreational shooting, and fishing opportunities to the extent practicable under the law.” The BLM is developing an action plan to identify recommendations to amend or develop National Monument Management Plans to expand opportunities; and to identify potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments.

The action plan established priorities to implement Secretarial Order 3356 Section 4b(1) of by identifying (1) National Monument Management Plans that could be developed or amended to include or expand opportunities; and (2) potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments. For the S.O. 3356 action plan, high priority was given to National Monuments with current planning efforts underway and those with a planning-related restriction recommended for assessment. Medium priority was given to National Monuments currently with no plans in place or needs a plan amendment. Low priority was given to implementation actions

which expand hunting, recreational shooting, and fishing; to those with restrictions with no recommendation for assessment; and those with restrictions regulated and enacted by the States.

**Priority List for Executive Order 13792 and Secretarial Order 3356**

In order to best respond to the recent Proclamations, recommendations from the Final Report, as well as expand recreational access, planning needs for national monuments were put in priority order. Priorities were based on the following:

- Highest Priority: National Monuments designated by Presidential Proclamation and where Presidential actions have occurred since the Secretary's 12/5/17 Final Report was released.
- High Priority: National Monuments designated by Presidential Proclamation, and where recommendations were identified in the Secretary's 12/5/17 Final Report, but no subsequent Presidential action has occurred.
- Medium Priority: National Monuments not identified in the Secretary's 12/5/17 Final Report, but identified as a high priority for increasing recreational access under S.O. 3356.
- Low Priority: National Monuments not identified in the Secretary's 12/5/17 Final Report, not included in the E.O. 13792 review, or with no restrictions on fishing, hunting or recreational shooting.

Based on the criteria, the following table shows the monuments in priority order for planning purposes, including the monument name, current planning status, the relevant recommendations identified in the Secretary's 12/5/17 Final Report, and options to address the recommendations.

## BLM National Monuments - Priority Plans

12/21/17

BLM National Monument Priority List					
National Monument and State	Existing Land Use Plan	Current Planning Status	Recommendations in Final Report	Action	Rationale for Priority List
<b>Highest Priority</b>					
Bears Ears, Utah	Monticello RMP, 2008.	NOI drafted	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Initiate plan revision for Indian Creek Unit, then for Shash Jaa Unit with USFS. Prepare Monument Advisory Council charters. Prioritize infrastructure projects.	Designated area was adjusted by Presidential Proclamation on 12/4/17.  Highest priority, no Monument Plan in place and the age of the existing RMP.
Grand Staircase Escalante, Utah	GSENM MMP, 1999	NOI drafted  Currently a NOA for the GSENM DRMP A/DEIS (livestock grazing amendment) is also routing in DTS.	Decrease in actual cattle from restrictions, limited motorized vehicle use, areas in GSENM contain several billion tons of coal, only NM with no public input.  Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Four new plans for Grand Staircase, Kaiparowits, Escalante Canyons Units, and lands previously in GSENM. Single EIS, 4 RODS.	The designated area was adjusted by Presidential Proclamation on 12/4/17 creating non NM public lands subject to different authorities and policies than those identified in the current RMP.

## BLM National Monuments - Priority Plans

12/21/17

High Priority					
Cascade Siskiyou, Oregon	CSNM RMP, 2008  Soda Mountain Wilderness Stewardship Plan, 2012	The BLM is implementing the current plans.	Motorized transportation off roads prohibited in original designation. Expansion only allows for off roads in limited cases and after transportation management plan is completed. Plan not yet initiated. Due to poor maintenance, remaining usable roads in often unsuitable for use.  Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Conduct an assessment on issues related to private lands, rec shooting, and the inclusion of O&C lands for commercial timber harvest within the monument boundary to determine best methods to proceed.  Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.	Identified in the Secretary's 12/5/17 Final Report, recommending boundary amendment through proclamation. This would create non NM public lands subject to different authorities and policies than identified in the current RMP.
Gold Butte, Nevada	Las Vegas RMP, 1998.	A supplement to the <i>S.NV D.O. DEIS and GBNM</i> . A NOI was initiated. Scoping has not been initiated.	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.  The Final Report recommends congressional action to establish tribal co management for designated cultural areas within GBNM.	Coordinate with tribal governments, including determining tribal management priorities.	Specific Secretarial recommendation in the 12/5/17 Final Report, including recommending boundary amendment through proclamation. There is no Monument Plan in place and the current RMP is nearly 20 years old and does not

					address monument management according to applicable authorities and policy.
<b>Organ Mountains Desert Peaks, New Mexico</b>	Mimbres RMP, 1993	In pre planning stages, awaiting Notice of Intent to be published.	<p>Border security is a concern resulting from the designation, as the Proclamation restricts motorized transportation close to the border.</p> <p>Remoteness and topography of the Potrillos Mountain Complex lends itself to a drug smuggling route and needs to be monitored.</p> <p>Potrillos Mountain Complex also encompasses the Mesilla groundwater basin which has an unknown potential to address future water needs, recharge, salinity control, and storage.</p> <p>Designation could prevent access to parts of allotments. Vegetative management and other maintenance work could be restricted and further degrade the ability for ranchers to run cattle.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal</p>	Prepare monument management plan for the OMDPNM.	<p>Specific Secretarial recommendation in the 12/5/17 Final Report includes a congressional action to establish tribal co management for designated cultural areas.</p> <p>The current RMP is 28 years old and does not address monument management according to applicable authorities and policies.</p>



			cultural use; and hunting and fishing rights.		
<b>Rio Grande del Norte, New Mexico</b>	Taos RMP, 2012	The RMP is currently being amended in an EA to address Monument management.	<p>Lack of access to roads due to monument restrictions has left many grazing permittees choosing not to renew permits.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.</p>	Prepare monument management plan for RGNNM, and address key access, infrastructure, BMP's, and habitat needs to improve hunting and fishing opportunities.	<p>Specific Secretarial recommendation in the 12/5/17 Final Report includes a congressional action to establish tribal co management for designated cultural areas.</p> <p>An amendment to the RMP required; the current RMP does not address monument management according to applicable authorities and policy.</p>
<b>Medium Priority</b>					
<b>Sand to Snow, California</b>	BLM is preparing a NOI to begin scoping.	The BLM and US Forest Service have initiated planning.	Reviewed but not in Final Report.	Consider requirements of S.O. 3356 when developing the Monument Management Plan, including considering how recreational shooting activities could occur within the Monument and use of best	Secretary reviewed with a recommendation for no further changes under the E.O. on 8/6/17. No current plan in place to address monument management according to applicable authorities and policies. Planning

				management practices to reduce impacts.	provides an opportunity to address recreational access under S.O. 3356.
<b>Upper Missouri River Breaks, Montana</b>	Upper Missouri River Breaks RMP, 2008	BLM implementing current plan	Reviewed but not in Final Report.	Plan amendment to improve and enhance access, hunting and fishing opportunities. Improve roads, parking, trailheads, interpretive kiosks, and supportive facilities to provide access routes for hunting, fishing, and recreation.	Secretary reviewed and made recommendation for no further changes under the E.O. on 8/2/17.  A plan amendment provides an opportunity to address recreational access under S.O. 3356.
<b>Browns Canyon, Colorado</b>	Currently managed under the Royal Gorge Field Office RMP, 1996.	An independent joint BLM/USFS RMP is being prepared for BCNM. RMP currently in AMS phase and USFS Assessment	Reviewed but not in Final Report.	Revise the 2001 Arkansas River Recreation Management Plan to manage commercial visitor use and access. Repair trails, install additional wayfinding signs, and install horse specific infrastructure (hitching posts), to improve visitor access.	There is no current plan in place to address monument management according to applicable authorities and policies. This present a planning opportunity to increase recreational access under S.O. 3356.

<b>Basin and Range, Nevada</b>	Ely RMP, 2008.	Amendment to the RMP. A scoping report has been prepared.	Reviewed but not in Final Report.	Actions to enhance access would include completing route inventory and route designation, and maintaining designated routes.	No Amendment in place to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.
<b>Mojave Trails, California</b>	California Desert Conservation Area Plan of 1980, as amended.	In pre planning stages, awaiting Notice of Intent to be published.	Reviewed but not in Final Report.	A Monument Plan will be prepared, pending the outcome of the national monument review under Executive Order 13792. Consider the requirements of S.O. 3356	No monument plan in place to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.
<b>Berryessa Snow Mountain, California</b>	2006 Ukiah Field Office RMP		Reviewed but not in Final Report.	An RMP amendment will be prepared pending the outcome of the national monument review under Executive Order 13792. Consider the requirements of S.O. 3356. Develop a travel management plan that considers the access	Amendment or Monument Plan needed to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.

				needs of sportsmen. Renew MOU with CDFW	
<b>Carrizo Plain, California</b>	Carrizo Plain National Monument RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Continue to collaborate with CDFW to maintain access.	Current plan in place an amendment may increase limited recreational access under S.O. 3356.
<b>Canyons of the Ancients, Colorado</b>	Canyons of the Ancients RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Develop <i>Destination Strategy</i> to provide safe access in the front and backcountry	Secretary reviewed and made recommendation for no further changes under the E.O. on 7/21/17.  Plan amendment may increase only limited recreational access under S.O. 3356.
<b>California Coastal National Monument</b>	California Coastal National Monument Resource Management Plan (RMP), 2005	RMP is being amended to address additions to the Monument. A NOI prepared to start scoping for the Cotoni Coast Dairies unit.	Not Reviewed under E.O. 13792	Address access and hunting and fishing opportunities in the Cotoni Coast Dairies unit in the RMP amendment.	Plan amendment may increase limited recreational access under S.O. 3356.

<b>San Juan Islands, Washington</b>	No RMP addressing these lands.	Currently developing alternatives for a monument RMP	Not Reviewed under E.O. 13792 No access restrictions identified.		No Monument Plan in place to address monument management according to applicable authorities and policies. A planning opportunity to provide limited recreational access under S.O. 3356.
<b>Fort Ord, California</b>	Hollister FO RMP for the Southern Diablo Mountain Range and Central Coast of California, 2007.	BLM implementing current plan	Not Reviewed under E.O. 13792	Amend plan for future recreational shooting opportunities once live munitions and explosives have been removed.	Plan amendment may increase limited recreational access under S.O. 3356.
<b>Agua Fria, Arizona</b>	Agua Fria National Monument RMP, 2010	BLM implementing current plan	Not Reviewed under E.O. 13792	Conduct RMP assessment for potential plan amendment to consider how recreational shooting activities could occur within the Monument	Plan amendment may increase limited recreational access under S.O. 3356.
<b>Pompey's Pillar, Montana</b>	Pompey's Pillar RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Address conservation easement with adjacent landowner to provide	An easement will minimally increase

				additional trail access connections to the Yellowstone River and other BLM lands and a nearby fishing access point (Bundy Bridge).	recreational access under S.O. 3356.
<b>Low Priority</b>					
<b>Grand Canyon Parashant, Arizona</b>	BLM/NPS GCP RMP General Management Plan, 2008.	BLM implementing current plan	Reviewed but not in Final Report. No access restrictions identified.	Update hunter guide Special Recreation Permit EA. Improve Road Canyon (101) and Pocum Wash (1007) roads during the 2018 winter.	Secretary reviewed and made recommendation for no further changes under the E.O. on 8/4/17.  Currently no restrictions on fishing, hunting or recreational shooting.
<b>Vermilion Cliffs, Arizona</b>	Vermilion Cliffs National Monument RMP, 2008	BLM implementing current plan	Reviewed but not in Final Report. No access restrictions identified.	Complete redevelopment of four wildlife water catchments on the Paria Plateau with Arizona Game & Fish Department	Pending further E.O. review.  Currently the monument has no restrictions on fishing, hunting or recreational shooting.

<b>Craters of the Moon, Idaho</b>	The ROD for the Craters Amendment was signed in July 2017.	The BLM will begin implementation plan	Reviewed but not in Final Report. No access restrictions identified.	Improve roads, trailheads, parking, interpretive kiosks, and supported facilities to provide access	Secretary reviewed and made recommendation for no further changes under the E.O. on 7/12/17, currently no restrictions on fishing, hunting or recreational shooting. Recent Amendment.
<b>Ironwood Forest, Arizona</b>	Ironwood Forest National Monument RMP, 2013	BLM implementing current plan	Reviewed but not in Final Report.	Educational outreach expansion began two years ago and continues to include access presentations at the Desert Bighorn Sheep	Current plan in place an amendment may increase limited recreational access under S.O. 3356.
<b>Sonoran Desert, Arizona</b>	Sonoran Desert National Monument RMP, 2012	Released a proposed RMP Amendment and Final EIS for recreational target shooting 10/20/2017.	Reviewed but not in Final Report.	Develop 3 new rec areas.	Recent RMP amendment

<b>Kasha Katuwe Tent Rocks, New Mexico</b>	Kasha Katuwe Tent Rocks NM RMP (2007)	BLM implementing current plan	Not Reviewed under E.O. 13792	Maintain roads, routes and trails for recreation. Expand recreational opportunities such as opening newly acquired horse stables.	Plan amendment may address limited increase to recreational access under S.O. 3356.
<b>Prehistoric Trackways, New Mexico</b>	Prehistoric Trackways RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Roads, routes, and trails will be maintained to continue to provide recreational access.	Plan amendment may increase limited recreational access under S.O. 3356.  Congressionally Designated.
<b>Santa Rosa and San Jacinto Mountains, California</b>	Santa Rosa and San Jacinto Mountains National Monument Management Plan, 2004	BLM implementing current plan	Not Reviewed under E.O. 13792	Continue to manage in accordance with California Department of Fish and Wildlife hunting prohibition.	Plan amendment may increase limited recreational access under S.O. 3356.  Congressionally Designated.